



ЕВРОПСКИ
УНИВЕРЗИТЕТ
Р. М А К Е Д О Н И Ј А



промените во глобалното општество
меѓународна научна конференција

PROCEEDINGS

Third International Scientific Conference

Topic:

"CHANGES IN THE GLOBAL
SOCIETY"

Skopje 06 - 07 June, 2013



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З Б О Р Н И К

Третата меѓународна научна конференција

тема:

**„ПРОМЕНИТЕ ВО ГЛОБАЛНОТО
ОПШТЕСТВО“**

Скопје, 06 - 07 јуни 2013 година

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PUBLISHER:

EUROPEAN UNIVERSITY REPUBLIC OF MACEDONIA - SKOPJE

Reviewers:

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Print:

circulation:

Издавач:

ЕВРОПСКИ УНИВЕРЗИТЕТ РЕПУБЛИКА МАКЕДОНИЈА -СКОПЈЕ

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Печати:

Тираж:

CIP- Каталогизација во публикација
Национална и универзитетска библиотека „Св. Климент Охридски“,
Скопје

316.42 (082)
304-027.511(082)

МЕЃУНАРОДНА научна конференција на тема “Промените во
глобалното општество”: Зборник на трудови = international sciantic
conference :Changes in global society : proceedings. Скопје :
Evropski univerzitet – Republika Makedonija ; = European university –
Republic of Macedonia, 2012 – XIV, 919 стр. : илустр.
; 24 см

Текст на мак. и англ.јазик. – Фусноти кон текстот. – Библиографија
кон трудовите

ISBN 978-608-4574-59-0

1. Насп. Ств. Насл.

а) Глобално општество – Општествен парламент – Зборници б)

Глобализација - Зборници

COBISS.MK-ID 94190090

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EURO-ATLANTIC INTEGRATION IN SEE TROUGH REGIONAL COOPERATION

Abstract: In this paper our research will be focused on the importance of regional cooperation in South East Europe for their further easier integration in NATO and the EU. The initiatives of NATO and EU for regional cooperation in SEE countries, represent the basic platform for establishment of the Regional Cooperation Council (RCC) of SEE countries. In the second part of the paper we will highlight the activities and achievements of the RCC on SEE countries in the field of their Euro-Atlantic integration.

At the end of our scientific research we will focus, to the future activities of the RCC and its future plans in the area of improving regional cooperation in SEE countries in terms of: economic, energy, security, parliamentary cooperation and in the area of justice, which are key priorities of the RCC and the crucial regional precondition for faster Euro-Atlantic integration of SEE countries. But the most important is that they represent a key preconditions for the next wave of NATO and EU enlargement process by 2020 year.

Keywords: Regional cooperation, SEE, Euro-Atlantic integration, NATO and EU initiatives, enlargement process

Introduction

The changes that occurred in central and Eastern Europe with the disintegration of the socialist regime and slowly but surely "*importation of Western liberal democracy*" embodied through the capitalistic system of policy, slowly but surely hit the region of SEE. With the fall of communism, many ethnic groups have created their own independent nations separating as independent units of Yugoslavia: Slovenia, Croatia, Montenegro, Macedonia, Bosnia and Herzegovina and Serbia.

The Post conflict period in SEE countries imposed the normalization of the consequences of military conflicts are resolved through regional initiatives for cooperation between the countries of this region. These regional initiatives for cooperation in SEE countries were created from NATO, EU and UN. NATO and EU regional initiatives divide: political, economic and security sphere²⁹². EU

²⁹² Конференции за Превенција и човекова безбедност 2005-2007, Партнери во мир и превенција Регионална стабилност преку човекова безбедност, Скопје, 2008, 48.

initiatives for regional cooperation in SEE countries actualize in 1999 year, when the EU conducted two regional initiatives, SAP process (Stabilization and Association Process-SAP) and the Stability Pact for SEE countries²⁹³. SAP process had a regional approach to the EU. In fact this process offers the SEE countries basic perspectives for EU membership, with defined political and economic conditions²⁹⁴. Stabilization and Association Process represents a bilateral relationship of the SEE countries with the EU. Basically two EU initiatives have the same goals: the establishment of a lasting peace in the SEE region, security and economic development for EU membership as the ultimate precondition prospectively, if the countries besides the good regional cooperation fulfill all other criteria required by the EU candidate countries membership²⁹⁵. EU stability pact has made considerable progress in the SEE countries in the political, economic and social reforms that have improved in the region²⁹⁶. The NATO regional initiative for SEE initially was launched during the NATO Washington Summit in April 1999 year²⁹⁷.

The Washington initiative of NATO promoted regional cooperation and long-term stability in the region, whose ideas are integrated into the ongoing activities of the Member States of the Partnership for Peace and cooperation under the auspices of NATO. Initiative, the Partnership for Peace and Cooperation in SEE create many fields of cooperation of SEE countries, such as transparency in defense planning, crisis management and the management of the armed forces²⁹⁸. Security Cooperation Steering Group in SEE (SEEGROUP) was established in order to coordinate regional projects, so that meets regularly at NATO headquarters in Brussels and more is directed to expanding the role of the participating countries in the management of regional projects. Regional cooperation in SEE represents a group condition for efficient Euro-Atlantic integration and sustainable development of the SEE.

²⁹³ Milica Delevic, *Regional cooperation in the Western Balkan, European union: Institut for security studies*, 2007, 42-44.

²⁹⁴ Трајан Бендевски, *Право на Европската унија*, Скопје, 2001, 125-129.

²⁹⁵ Стојан Славески, *Компаративна анализа на регионалните иницијативи во Југоисточна Европа*, *Современа македонска одбрана*, бр.17, 2008, 110-111.

²⁹⁶ SEECF, *Budva Declaration of the 14th Meeting of the Heads of State and Government of the South East European Cooperation Process*, Budva, June 30, 2011, 7-8.

²⁹⁷ Oana C. Popa, *Ethnic Nationalism and regional security in Southeast Europe. A Multidimensional perspective*, Romania, 1999, 20-21.

²⁹⁸ Bisera Turković, *NATO od Sigurnosnog saveza do Savremenih izazova*, Sarajevo, 2006, 206-208.

Establishment and activities of the Regional Cooperation Council in SEE

The Regional Cooperation Council was officially established on 27 February 2008, as a successor of the Stability Pact for South Eastern Europe²⁹⁹. The scope of its activities are to focus on the base of regional cooperation in the area of SEE through the actions of regional initiatives that strongly support the way of the SEE countries in the European and Euro-Atlantic integrations³⁰⁰.

Five priority areas in the field of its activities, where the Regional Cooperation Council pays most attention are:

- Economic and social development;
- Energy and Infrastructure;
- Justice and home affairs;
- Security cooperation of the Member States of the RCC;
- The building of human capital, including here the parliamentary cooperation³⁰¹.

The RCC are consisting of 45 countries, international organizations and institutions. RCC has its Secretariat located in Sarajevo (Bosnia and Herzegovina). In addition to its main office in Sarajevo, the Secretariat has a liaison office with the Euro-Atlantic and European institutions in Brussels. RCC has regular meetings with all members once a year and the organizing committee are meets every three months. The total budget of the RCC is approximately 3 million dollars annually, which 1/3 of the budget is provided by the member countries of the RCC, 1/3 is provided by the European Commission and the remaining 1/3 from the remaining members of the RCC.

RCC collaborates with several regional organizations and initiatives such as the Adriatic-Ionian Initiative (AJI), Organization of Black Sea Economic Cooperation (BSEC) and Central European Initiative (CEI) and other regional institutions and organizations³⁰². The transformation of the Stability Pact into RCC achieved better results in the past three years since its establishment. Over the past year, RCC focused on the key segments for further economic and social progress of the SEE countries. In this period the activities of the RCC are based on gradual improvement and reform of the democratic norms and values, which were supported with implementation of European and Euro-Atlantic perspective of the SEE countries through institutional dialogue with the bodies of the EU and

²⁹⁹ Final Report of the Special coordinator on Regional ownership and Streamlining of Stability Pact Task Forces and initiatives, Sofia, 27 february 2008, 5-7.

³⁰⁰ Проспект на Совет за регионална соработка, Сараево, 2010, 2-3.

³⁰¹ Regional Cooperation Council Secretariat, Annual Report of the Secretary General of the Regional Cooperation Council on regional co-operation in South East Europe, Sarajevo, 2009, 22-23.

³⁰² А.Илиев, Д.Петрески, Ј.Илиевски, Иницијативите на НАТО и ЕУ за регионална соработка на земјите од ЈИЕ, Безбедносни дијалози бр.3, 2011,103.

NATO³⁰³. The Strategic Review of the 2011-2013 year on the RCC provides specific dynamic plan with deadlines for implementation the specific activities of the RCC five priority areas for the future three years. Besides the Strategic review on the RCC for 2011-2013 year, which is highlighted in section 1.3 of this summit, the key points are: Continuation of open doors policy of NATO in point 1.6; The Europe Strategy for 2020 year in section 11.1; Admission for one future member of EU which is not explicitly given but probably refers to Republic of Croatia in European Union till 01 of July 2013 year. Further reports on the 15-th Summit of Cooperation Process of SEE (Southeastern Europe cooperation Process-SEECP) which will be held during June 2012 in Belgrade and the 16-th summit in Ohrid during June 2013 year³⁰⁴.

The 15-th Summit of the RCC for the SEE countries was held on 13 June 2012 year in Belgrade, where were met the foreign ministers and heads of states and governments of SEE countries which are members of RCC. The annual meeting was attended by 37 members of the RCC, including all SEE countries which are members of RCC. This meeting officially considers the request by Kosovo to become a member of the RCC and of course the arrangements for Kosovo under NATO and EU for its Euro-Atlantic orientation. The RCC summit in Belgrade also stressed the need for further strengthen and better coordination of the SEE countries in the field of development the regional transport infrastructure, especially in the terms of road and rail infrastructure³⁰⁵. The RCC summit during the June 2012 year, started with preparation of the activities for the Strategic Work Program (SWP) of RCC for the period 2014-2016 year, which is scheduled to be adopted at the RCC summit in June 2013 year in Republic of Macedonia in Ohrid. On this summit will be represent the priorities of the countries of the SEE region for better economic development, achievement for NATO and EU standards for continuous prospects for faster Euro-Atlantic integration of the SEE region³⁰⁶. Top priority of the new SWP of the RCC will be the inclusion of economic and infrastructure projects, as well the other most important strategic activities in the development program of the RCC. The RCC summit in Belgrade presented numerous projects as: *“Financing social sector in the Western Balkans and possible upcoming challenges and threats”*. Possibilities for financing these projects were presented by creating new regional projects in SEE for 2012-2015 year as: *“Dealing with trafficking and organized crime”*, *“Improving the justice*

³⁰³ SEECP, Budva Declaration of 14th Meeting of the Heads of State and Government of the South East European Cooperation Process, Budva, 30 June, 2011, 5-9.

³⁰⁴ RCC, Annual Report of the Secretary General of the Regional Cooperation Council on regional co-operation in South East Europe, Sarajevo, 28 May 2010, 43-46.

³⁰⁵ Report on the Activities of the Regional cooperation council secretariat, from 4 May – 5 October 2012, 8.

³⁰⁶ SEECP, Belgrade Declaration of 15th Meeting of the Heads of State and Government of the South East European Cooperation Process, Belgrade, June, 2012, 7-9.

and security in the governance”, which requires a readiness of the RCC to continue the cooperation with UNODC and the World Bank for implementation of these projects for the benefit of their citizens from SEE region. In 2012 year, the RCC Secretariat participated in the annual meeting with USAID initiative for the SEE region and Central Asia, which presented some of their activities to develop regional projects in SEE till 2020 year. Among other things the purpose of this meeting was to create a common platform and to explore potential joint regional activities. RCC had regular consultations with GIZ, which has signed memorandum of understanding for cooperation and open regional funds for SEE. Regional activities were supported by: AIDS, Swiss Aid, German Foundation Friedrich Ebert Foundation and UNDP, which continues the next three years until 2016 year, with their active cooperation with RCC for implementation the regional activities in SEE. The meeting of the RCC in Albania on the 9-th November 2012 year was attended by economic teams, officials from NIPAC, European Commission, International organizations and donor business communities, with the main aim to implement the Strategy for Regional Cooperation in SEE till 2020 year. The objectives of the development strategy of the RCC for SEE till 2020 year were planned for sustainable economic growth in the SEE region by 2020 year. Economic Development Strategy for SEE till 2020 year includes: additional ¼ trillion dollars compared with 2010 year, reducing trade deficit, increasing internal regional trade in goods for over 200%. This strategy provides increasing the total FDI inflows in the region for 150% with increasing the GDP and exports per capita, increasing the overall employment rate and improves the performance of the SEE governments for 20%. SEEIC proved to be a catalyst for accelerated development of SEE till 2020 year. RCC Strategy till 2020 year has become the crucial point of the map for regional cooperation in SEE and plays a key role in the development of regional strategies in order to raise the economic development of the SEE region and accelerate the integration of SEE countries into NATO and the EU³⁰⁷. At the end of 2012 year was elected the new Director of RACVIAC and also were discussed regional activities to be undertaken in the period 2013-2015 year. The idea to organize regional activities in the SEEMIC plan are with support of the security and defense cooperation organizations in SEE countries, the RACVIAC. The next annual meeting of the RCC is planned to be held during the June 2013 year in Ohrid in Republic of Macedonia and the next summit will be held in June 2014 year in Romania.

Conclusion

Especially important in the integration process of the SEE countries is reaching incompatibility with the NATO and the EU. In this segment we need to welcome the recent initiative of the RCC for SEE with the project "Strategy SEE

³⁰⁷ RCC, South East Europe Investment committee work program for the year 2013, march 2013,5-7.

2020" which will realize at the next meeting on the ministers of education and science of the SEE countries, representatives of the European Commission, World Bank and relevant regional and international partner countries which are willing to provide useful suggestions on development strategy and vision of SEE till 2020 year³⁰⁸. The regional meeting of the SEE countries held in Austrian capital city, Vienna particularly attention paid to the "*smart growth*" at one of the five priority pillars of the regional cooperation in SEE countries in order to effectively meet the requirements for integration in NATO and EU.

In the context of economic growth in SEE countries this regional meeting discussed about the Gross Domestic Product per capita which are employed in state institutions. According to this it's necessary to find mechanisms in all countries of SEE to increase the salary of the people by 33 %, with implementing this crucial project, which will engage many professors and experts in economics from the SEE countries and the final results of this project will be fully seen in the SEE region until 2020 year. This is the most appropriate task for the "*SEE strategy 2020*". Each regional task should be complementary to the strategic goals of the RCC of the SEE countries and the benefits of this project will fill not only the SEE countries, even the countries which are the part of regional initiatives. The adoption of high level regional targets for better economic development by the ministers of economy of the SEE region, the RCC countries and its partners initiated the development "Strategy of SEE 2020" as the main framework for regional economic growth. Strategy is based on five pillars:

1. Continuously integrating economic growth and development in the SEE countries;
2. Continuing maintain "smart growth" of SEE;
3. Continuing developing sustainable economic growth;
4. Continuing maintain economic growth and inclusive;
5. Continuing maintain "*good governance of economic growth*" in the SEE.

All these priority goals permanently are developing and maintain economic growth in the SEE countries, which should be adopted by the ministers of economy of the SEE countries in November 2013 year. During 17.04-18.04.2013 year will be a meeting of senior government representatives from SEE countries, this forum will be held in Republic of Bosnia and Herzegovina at the headquarters of the RCC for the SEE in Sarajevo³⁰⁹.

In this forum, the SEE countries will discuss the development strategies at the national level (priorities, visions and finding appropriate solutions and options) to achieve regional coordination and structural priorities arising from joint regional

³⁰⁸ First meeting on Research, Development and Innovation dimension of SEE 2020 strategy, Vienna, Austria, 10.04.2013.

³⁰⁹ South East European Forum on Climate Change Adaptation (SEEFCCA) Network Coordinators Meeting, Sarajevo, Bosnia and Herzegovina, 17.04.2013 - 18.04.2013.

projects, as well as the submission of Application for external funding and continuation of the project SEEFCCA.

The coordination of the activities will go through the regional exchange and national adaptation to climate change in Croatia, Macedonia, Montenegro and the Republic of Serbia, as well from the representatives of the Austrian Red Cross, WWF Danube program on climate change and environmental improvement center and regional Cooperation Council³¹⁰.

This forum is co-hosted by the Secretariat of SEEFCCA and RCC and with the support of the Austrian Red Cross. From our previous observations of the work of the RCC for the SEE countries euro-Atlantic integration, we can say that the regional plan consists many activities, but the plan for each individual SEE country need to implement and carry the necessary reforms for each state institution in order to not escape the path for euro-atlantics integration.

For the next plan on expanding of NATO, we can say that: Republic of Macedonia, Republic of Montenegro and Republic of Bosnia and Herzegovina are the potential aspirant countries. The Republic of Macedonia has met all the requirements for membership in NATO, but the problem is a bilateral dispute with Greece over the name of our country³¹¹. Bosnia and Herzegovina during 2008 year Bosnia intensified talks with NATO signing the Individual Partnership Action Plan and two years later in 2010 year Bosnia signed the Action Plan for NATO membership. Republic of Montenegro during 2008 year signed an Individual Action Plan for cooperation and intensified talks with NATO. In December 2009 year Montenegro signed the Action Plan for NATO membership³¹². The provided next wave of NATO enlargement with the countries of SEE should be not later than 2017 year. From the mentioned countries the best chance of integration in NATO before 2017 has the Republic of Montenegro, because there are no internal or external problems³¹³. The main problem in Bosnia and Herzegovina are the internal ethnic relations in the country, which in the future the state must show that has effective mechanisms to deal with them without the presence from UN, NATO and EU. Republic of Macedonia has a bilateral problem with Greece over the name of Macedonia, which has historically been a problem for Macedonia's membership in the UN³¹⁴. What should reasonably be perceived to overcome this obstacle is that the both countries must intense the dialog and cooperate mutually to overcome the issue. The previous regional meetings of the SEE countries and

³¹⁰ Joint Statement of the Ministerial Conference on the Harmonization of the Regional Activities in Prevention of the Natural and Man-made Disasters Belgrade, 18 November 2011.

³¹¹ Vincent Morelli, NATO Enlargement: Albania, Croatia, and Possible Future Candidates, 2008, 33.

³¹² NATO Statement: Meeting of the North Atlantic Council at the level of Foreign Ministers held at NATO Headquarters, Brussels, August 19, 2008, 16-18.

³¹³ Study on NATO Enlargement, URL: <http://www.nato.int/docu/basicxt/enl-9507.htm>

³¹⁴ Lorne Cook, "NATO Considers Balkan Membership, as Greeks Threaten Veto," Agence France-Pressewire service, March 6, 2008, 60-62.

especially the meetings for the reforms under 33 standard sections given by the European Commission, give us certainty directions that Croatia this year will become a EU member and probably it will be no later than 1-st of July 2013 year. The next expected wave on SEE countries integration in the EU will certainly not happen until 2017 year, with real expectation that Albania will become the next EU member state, before Republic of Macedonia and Republic of Montenegro³¹⁵. Another serious obstacle to the integration of SEE countries into NATO and the EU is that the member states of NATO and the EU, especially driving forces such as the USA, UK, Germany and France, slowly but surely lose their interest in expanding NATO and EU countries with SEE region, which is “*fragile*” with many unresolved internal problems, weak economies and the SEE countries don’t have raw materials such as oil, gas, wood etc.³¹⁶ Finally, the essential priorities for integration of the SEE countries in NATO and EU are: political, economic, military and strategic reform, which must be conditional on certain standards and effective control of all segments of the state in accordance with the interoperability and compatibility with the institutions of the NATO and EU member states³¹⁷.

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³¹⁵ Андреј Илиев, Интегративните перспективи на РМ во ЕУ и НАТО низ призма на глобалната безбедност, мултиетничкиот систем и економскиот развој, Меѓународна конференција во Охрид, 2010, 276-277.

³¹⁶ Study on NATO Enlargement, URL: <http://www.nato.int/docu/basic/txt/enl-9507.htm>

³¹⁷ Александар Дончев, Современи безбедносни системи, Скопје, 2007, 221-222

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